NOT YET SCHEDULED FOR ORAL ARGUMENT

U.S. COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

States of Ohio, Alabama, Arkansas, Georgia, Indiana, Kansas, Kentucky, Louisiana, Mississippi, Missouri, Montana, Nebraska, Oklahoma, South Carolina, Texas, Utah, and West Virginia,

Petitioners,

v.

U.S. Environmental Protection Agency and Michael S. Regan, Administrator,

Respondents.

Case No. 22-1081 and consolidated cases

Filed: 08/11/2022

Joint Proposed Briefing Schedule and Format

As ordered by the Court on July 12, 2022, the parties jointly propose a schedule and format for briefing in this case.

Petitioners challenge the EPA action, California State Motor Vehicle

Pollution Control Standards: Advanced Clean Car Program; Reconsideration of a

Previous Withdrawal of a Waiver of Preemption; Notice of Decision, 87 Fed. Reg.

14,332 (Mar. 14, 2022). This Court has consolidated 4 petitions for review

challenging that action. Petitioners are 17 states and 15 companies and industry

organizations. Respondents are EPA and Michael S. Regan, its Administrator.

Intervenors are 20 states, 3 cities, and a number of companies and industry and non-governmental organizations.

The parties propose that the Court adopt the following briefing schedule and format:

Filing	Date due	Words
Petitioners' opening	October 24, 2022	21,000 words, shared
briefs		between up to 2 briefs
Briefs from any amici	October 31, 2022	6,500 words
supporting Petitioners		
Respondents' answering	January 13, 2023	21,000 words
brief		
Briefs from any amici	January 20, 2023	6,500 words
supporting Respondents		
Respondent-Intervenors'	February 13, 2023	14,700 words, shared
briefs		between up to 3 briefs
Petitioners' replies	March 10, 2023	10,500 words, shared
		between up to 2 briefs
Deferred appendix	March 15, 2023	n/a
Final briefs due	March 20, 2023	See above

The proposed briefing intervals reflect a number of factors that the parties accounted for in this complex, multi-party case, including: time needed for some parties to coordinate with each other to avoid duplicative briefing, time needed for Respondents to obtain the necessary management approvals at the Justice Department and EPA, federal holidays, and counsel's other work commitments.

On the last factor, many parties here are also parties in *Texas v. EPA*, Case No. 22-1031 and consolidated cases (D.C. Cir.), another complex petition-for-review matter for which briefing will start shortly. A proposed briefing format is also

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USCA Case #22-1081

being submitted today in those consolidated cases, because the schedules were jointly negotiated to minimize conflicts.

Petitioners' rationale for separate briefs and word allocations

The private petitioners and the States need to file separate briefs because they have separate interests. Of particular relevance, the State petitioners have sovereign interests that the private petitioners do not. This may be relevant to standing, and it bears directly on some of the parties' merits arguments. For example, the States plan to challenge the administrative action at issue here under the equal-sovereignty-of-the-States doctrine. The private petitioners do not. The proposed word count will permit both groups to adequately represent their separate interests. And the proposed limit—21,000—is 5,000 words below the limit used in Union of Concerned Scientists v. NHTSA, 19-1230 (D.C. Cir.), which raised similar issues.

Respondent-Intervenors' rationale for separate briefs and word allocations

State and Municipal Intervenors are 20 States, the District of Columbia, and the cities of Los Angeles and New York. This Court ordinarily does not compel governmental intervenors to file joint briefs with other intervenors, D.C. Cir. R. 28(d)(4), and there is no reason to depart from that sound practice here. Indeed, the EPA action at issue in these cases is the reinstatement of parts of a preemption waiver originally granted to the State of California in 2013. That reinstatement

allows California and many of the other intervenor States to enforce specific pollution-control laws they have chosen to adopt as state law. "[A] State's opportunity to defend its laws in federal court should not be lightly cut off." *Cameron v. EMW Women's Surgical Ctr., P.S.C.*, 142 S. Ct. 1002, 1011 (2022). The State and Municipal Intervenors should be permitted to file their own brief defending their authority to enforce their own laws.

The Public Interest Organization respondent-intervenors are ten national and regional nonprofit environmental and public health organizations committed to protecting their members from the effects of harmful air pollution, including effects traceable to climate change, and to advancing their members' interest in wider availability of cleaner vehicles. They have a different perspective from the other respondent-intervenors, who include state and municipal governments, vehicle manufacturers, and other industry parties. The Public Interest Organization respondent-intervenors will coordinate with other parties to avoid duplication, but should be allowed to file their own brief.

The Industry Respondent-Intervenors represent the interests of (1) automobile manufacturers, which are the regulated entities, (2) other business interests invested in the development and adoption of advanced transportation technologies, and (3) electric utilities and generators who have made significant investments to support integration of vehicles to the electricity grid. Industry

Respondent-Intervenors support the reinstatement of the preemption waiver that is subject to challenge in this litigation, and Industry Respondent-Intervenors have financial stakes and reliance interests in the challenged action. Although the three separate Industry Respondent-Intervenor groups will join in a single Industry brief, given these unique interests, it is infeasible for Industry Respondent-Intervenors to join in a single brief with any other intervenor group.

As for word count, Respondent-Intervenors concur with the proposal that affords them 70% of the words allotted to the Petitioners and Respondents, consistent with the ratio set forth in this Court's rules. Compare Fed. R. App. P. 32(a)(7)(B)(i) with D.C. Cir. R. 32(e)(2)(b) (70% ratio). In addition, 14,700 words for Respondent-Intervenors is justified in this case because there are five different groups of Respondent-Intervenors (three of which have agreed to brief jointly) with distinct interests. These five groups include vehicle manufacturers—the only parties directly regulated by the state laws for which EPA reinstated the preemption waiver—two other groupings representing affected industries (who will join in a brief with the vehicle manufacturers), a large group of States who intend to offer a robust defense of their authority to enforce their own laws, and a large group of nonprofit environmental and public health organizations whose members have strong interests in defending EPA's action.

For these reasons, the parties ask the Court to enter their proposed briefing format and schedule as set forth above.

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Certificates of Compliance and Service

I certify that this filing complies with Fed. R. App. P. 27(d)(1)(E) because it uses 14-point Times New Roman, a proportionally spaced font.

I also certify that this filing complies with Fed. R. App. P. 27(d)(2)(A), because by Microsoft Word's count, it has 973 words, excluding the parts exempted under Fed. R. App. P. 32(f).

Finally, I certify that on August 11, 2022, I filed the foregoing with the Court's CMS/ECF system, which will notify each party.

/s/ Sue Chen
Sue Chen

Filed: 08/11/2022